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1 **ETHICAL ISSUES AND POTENTIAL STAKEHOLDER PRIORITIES ASSOCIATED WITH THE APPLICATION**
2 **OF GENOMIC TECHNOLOGIES APPLIED TO ANIMAL PRODUCTION SYSTEMS.**

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19 **ABSTRACT**

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This study considered the range of ethical issues and potential stakeholder priorities associated with the application of genomic technologies applied to animal production systems, in particular those which utilised genomic technologies in accelerated breeding rather than the application of genetic modification. A literature review was used to inform the development of an ethical matrix, which was used to scope the potential perspectives of different agents regarding the acceptability of genomic technologies, as opposed to genetic modification (GM) techniques applied to animal

27 production systems. There are very few studies carried out on stakeholder (including consumer)
28 attitudes regarding the application of genomics to animal production in the human food chain and it
29 may be that this technology is perceived as no more than an extension of traditional breeding
30 techniques. While this is an area which needs more research, it would appear from this study that
31 genomics, because it avoids many of the disadvantages and consumer perceptions associated with
32 GM, is likely to prove a more publicly acceptable route than is GM for the development of healthier
33 and more productive animals. However, stakeholders also need to have an approach to the moral
34 status of the animals involved that finds credibility and acceptability with civil society.

35 *Keywords* . Genomic technology; Genetic modification; Animal production; Ethical matrix;
36 Stakeholder;

37 *Running Head*. Ethics, animal production systems and genomic technologies

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40 “Whole genome selection through genome imputation of beef cattle”.

INTRODUCTION

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The demand for animal derived protein is increasing, driven by continued global population growth, and rising incomes and urbanisation in developing and emerging economies (Boland et al, 2013). At the same time, increasing levels of animal protein continued to be consumed in developed countries (Daniel, 2011). Increased demand raises questions about increased concern about production animal welfare standards associated with increasingly intensive animal production systems being introduced to meet societal requirements (Fraser, 2008). It has been argued that improved breeding technologies are required to deliver improved efficiencies in animal production systems, while at the same time ensuring optimal standards of animal welfare and environmental protection are maintained. In this context, animal welfare may be *difficult* to assess (Blokhus *et al.*, 2003; Botreau *et al.*, 2007), but *should* be taken into account when applying novel technologies to animal production systems. There has been considerable scientific and economic investment in developing scientific approaches to improved production animals (Mora et al, 2012), which may also deliver enhanced animal welfare through improved animal health (Rothschild and Plastow, 2007). Within this context, societal debate about *if*, and *how*, genomic technologies should be applied to animal production systems remains an area of (potentially controversial) discussion (e.g. see Fiester 2008).

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Not least among the arguments presented in relation to the application of genomic technologies are those related to ethical issues, which may apply to consideration of the negative or positive impacts of genomic technologies on animal welfare (Pascalev 2006; Palmer 2012), economic factors such as impacts on the livelihoods of primary producers who adopt or do not adopt genomics utilised in animal breeding (Menozzi et al, 2012), or societal concerns about risks to human or animal health, the environment, or consumer choice regarding the products of such technologies (e.g. see *inter alia* Kaiser, 2005; Frewer *et al.*, 2013a). In addition, the use of genomic technologies for agricultural purposes is potentially less cost effective than for medical applications (e.g., Laible &

67 Alonso-González 2009), such that scientific and infrastructure investment may not deliver increased
68 efficiencies in the supply chain proportionate to increased food security, or profitability for
69 producers. From this, two issues of relevance to ethical debate can be identified. The first relates to
70 whether investment in animal genomic technologies will deliver advantages to society, (including in
71 terms of the welfare of the animals themselves), proportionate to the investment of resources, and
72 production costs. The second relates to whether resource investment in genomic technologies in
73 animal production systems at the expense of investment in other technological innovations will
74 reduce future flexibilities in animal husbandry systems.

75 Within this context, it should be recognised that not all genomic technologies applied to
76 animal production systems are associated with the same ethical implications for producers and
77 other stakeholders, including consumers. While the ethical implications of *Genetic Modification*
78 (GM) applied to animal production have been considered extensively (e.g. see, *inter alia*, Lassen et
79 al, 2006; Verhoog, 2003), genomic technologies which do not involve genetic transfers from one
80 organism to another (see Rothschild and Plastow, 2007), have less frequently been considered.
81 Many genomic technologies do not involve GM, but map rapidly and accurately the genome of
82 production animals, which may be applied to improve production efficiency or animal welfare
83 through selective breeding (e.g. Van Tassel *et al.*, 2008; Womack, 2005). Examples include marker-
84 assisted selection to develop production animals which deliver improved meat quality (Rothschild
85 2004; Gao et al, 2007), and single nucleotide polymorphism (SNP) associations to assess traits such
86 as behaviour, disease resistance, and structural and environmental adaptivity, which may identify
87 genetic causes for differences related to behaviour and stress. This may, in turn, facilitate the
88 breeding of healthier, more adaptable animals and promote animal welfare (Rothschild and Plastow,
89 2007). Improved feed efficiencies developed through genomic research may also reduce production
90 costs (Kim et al, 2000). Ethical concerns may vary between different stakeholder groups, including
91 primary producers, representatives of the food industry, non-governmental organisations (NGOs)
92 with interests in environmental protection, consumer and animal welfare and health, as well as

93 consumers (see, *inter alia*, Bremer et al, 2013; Marris, 2001; Kaiser et al, 2007). It is the opinions
94 and priorities of these stakeholders which will shape the success or otherwise of the implementation
95 and commercialisation trajectories of genomic technologies applied to animal production systems
96 applied within the agricultural and food sectors.

97 The aim of the current paper is to develop an analysis of the ethical positions of different
98 stakeholders regarding the application of genomic technologies to animal production systems. To
99 this end, GM, which has been identified as potentially one of the most controversial of genomic
100 technologies applied within the animal production sector (McNaughten, 2004; Chapotin and Wolt,
101 2007; Frewer *et al.*, 2013b), will be compared with genomic technologies which do not involve
102 genetic modification

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104 *Ethical issues and regulation*

105 The literature suggests that societal responses to non-food applications of GM animals (for
106 example, in relation to pharmaceutical production or as human or animal disease models) raise few
107 societal objections assuming *animal welfare standards and safety assessments are adequate and*
108 *addressed in regulatory procedures*; the latter is a *de minimis* requirement for societal acceptance of
109 food-related applications of GM technologies to animals, although the purposes of the genetic
110 manipulation, in particular in relation to specific benefits and beneficiaries, appear to be the
111 decisive factor in determining consumer acceptance (Frewer et al, 2013b). While the ethical
112 concerns of stakeholders (e.g. , members of policy communities, industry representatives and
113 environmental and consumer groups) have been examined in this context (e.g. see Mepham 2000;
114 Kaiser et al, 2007; Novoselova et al, 2007), less is known about the opinions of such key stakeholders
115 and end-users regarding genomic technologies which *do not* involve genetic modification.
116 Understanding such concerns is important from the perspective of optimising ethical standards and
117 animal welfare issues in animal production systems, and ensuring their economic viability, which in
118 turn will affect all actors in the supply chain.

119 *Important stakeholders with interests in genomic technologies applied to food production*

120 Animal health and animal welfare have been shown to be linked with the economic well-
121 being of farmers (Scott et al., 2001). While there is a societal perception that farmers are primarily
122 financially motivated, and concerned only with their livelihood (Hubbard and Scott 2011), there is a
123 large degree of variability between farms, and farmers differ considerably in how they make
124 decisions regarding formulation of farming strategies (Siebert et al., 2006). Most farmers are
125 interested in supplying high-quality products, having a satisfying job and establishing a more positive
126 image of agricultural and livestock production. Thus it is important to understand how farmers
127 conceptualise the impacts of genomics on production animals in terms of product quality and animal
128 welfare, as well as economic demands on the supply chain, and compare this with consumer
129 perceptions.

130 Other ethical concerns may arise within the context of animal production systems. The need
131 for improved food security (e.g. see, *inter alia*, Erikssen et al, 2014; FAO, 1996; Godfray *et al.*, 2010;
132 Godfray and Garnett, 2014) is an important driver which influences the need for increased efficiency
133 of animal production systems. The increased global demand for animal protein means that improved
134 efficiencies need to be identified in animal production systems, unless demand reduces or
135 substitutes are developed (GO-Science, 2011). Arguably, both delivering access to secure nutrition,
136 or at least secure food comprising of the range of nutritional requirements, equitably distributed
137 across the needs of global populations, represents an important ethical issue, as does reducing
138 overconsumption and food waste, particularly in affluent countries. In this context, concerns about
139 negative impacts on human health associated with increased animal protein production (Wang and
140 Beydoun, 2009; Boyd et al , 2011; Chao et al, 2005; Lutsey et al, 2008; Popkin et al, 2012) and
141 increased consumer demand, (Fuller et al; 2002; Godfray et al, 2010), must also be addressed. An
142 ethical issue therefore relates to whether increasing supply of animal proteins may have a
143 detrimental effect on the environment and on human health, through changed accessibility if supply
144 increases outstrip demand or *vice versa*. Thus health care professionals represent an important

145 stakeholder in the debate about genomic technologies applied to animal production systems, in
146 particular if supply is increased, which may then subsequently increase consumer demand.
147 Developing healthier products (for example, meats which are lower in fat or higher in important
148 nutrients for human health) may contribute to improved public health, but costs may be too high for
149 these products to contribute to anything other than a niche consumer market; another ethical issue
150 is therefore is equity of access to the benefits of genomics technologies applied to animal production
151 systems. Genomic information could be applied to breeding animals that are more environmentally
152 sustainable, that have different meat nutritional profiles, that are more efficient or economically
153 sustainable or that are more disease resistant. From an ethical perspective it may also become
154 possible to use genomic information to select animals that make raising and handling animals easier
155 for farmers, transporters and processors (animals that can more easily handle the stress of long
156 transport for example). All of these possibilities come with ethical considerations – which attributes
157 should be encouraged (or data provided allowing farmers to choose attributes) and how the choice
158 of particular strategies will affect animals, farms and farmers, consumers and the public. What
159 differentiates the use of genomic information is the speed at which the particular genes can be
160 identified and the genetics of domesticated animals changed in a particular direction – which may or
161 may not be to the benefit of society.

162 *Consumer perceptions and attitudes towards genomic technologies applied to animal production* 163 *systems*

164 Consumer perceptions are potentially an important factor influencing the commercialisation
165 trajectory of animals produced using genomic technologies. There has been considerable research
166 directed towards understanding consumer perceptions associated with the acceptability of GM
167 animals used for food production (e.g. see Costa-Font *et al.*, 2008; Frewer *et al.*, 2013a, 2014). The
168 main conclusions can be summarised as follows. First, consumer perceptions or attitudes associated
169 with GM animals applied in the agrifood sector are generally more negative than those associated
170 with GM plants or other less advanced organisms, independent of in which region globally data are

171 collected. In Europe, high levels of risk perception have lead to consumer rejection of GM animals
172 applied to food production. In North America and Asia concerns focus on moral and ethical issues.
173 However, consumer decision-making regarding the acceptability of different applications is
174 contextualised by a case-by-case analysis of specific applications, including specific (perceived) risks
175 and benefits, and other values, such as ethical concerns and values.

176 However, research into consumer perceptions of, and attitudes towards, genomic technologies
177 applied to production animals has less frequently focused on technologies which do not involve GM
178 *per se*. Genomic technologies have infrequently been examined in the context of plant-related
179 applications, and empirical studies involving accelerated breeding of animals are less frequent again.
180 There is limited evidence to suggest that consumer attitudes towards genomic technologies applied
181 to plants which do not involve GM but rather involve other genomic technologies are viewed
182 relatively positively by consumers (Schenk et al 2008; Van den Heuval *et al.* 2008).

183 A limitation of current knowledge related to genetic technologies applied to animals utilised in
184 food production is whether genomic technologies raise different ethical issues according to:

- 185 1. *Whether the technology applied is GM or other genomic technologies which do not involve*
186 *GM.*
- 187 2. *Whether different stakeholders, including consumers and/or citizens, perceive differences in*
188 *ethical issues.*
- 189 3. *Whether such differences in perception are linked to their membership of a specific*
190 *stakeholder group (e.g. consumers, primary producers, industry).*
- 191 4. *Whether 1, 2 and 3 are influenced by the outcome of the genomic application (e.g. animal*
192 *welfare or improved production efficiency).*

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194 Building on the overall objective of the paper, genetic technologies applied to production animals in
195 general from the perspectives of different stakeholders and end users, including consumers, will
196 now be considered.

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LITERATURE REVIEW METHODOLOGY

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A review of the literature regarding ethical issues and genomics applied to production animals was conducted. The search terms are provided in table 1. The purpose was to extract ethics literature focused on both GM production animals, and those developed using other forms of genomic technology.

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Table 1 about here

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The research questions were as follows:

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1. What are the ethical issues associated with the application of genomic technologies to animals utilised in food production?

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2. Do these vary between application of GM, and other forms of genomic technologies applied to selective breeding?

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3. Do differences exist between applications used to improve animal welfare and feed efficiency?

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Two data bases, “Scopus” and “Web of Knowledge”, were searched¹. The search terms were included in the topic section of the database, and in the keywords, title, or abstract of the article being searched. For quality control reasons, only peer reviewed articles published in English were included.

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The review process first considered the GM and genomic technologies identified in the papers and the extent to which ethical aspects of the technology had been considered.

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Impact of ethical and moral considerations on consumer attitudes

¹ The first search was conducted on 16 August 2013 in Web of Science, which yielded 72 relevant papers, and on 15 August 2013 in Scopus which yielded 88 relevant papers. After these lists were combined and duplicates removed, 127 papers remained for review.

221 The review process was then repeated with a particular focus on capturing stakeholder and
222 citizen perceptions of use of both GM and genomics in agricultural animal production systems. The
223 results were then combined and a critical analysis applied to map ethical priorities against the
224 perspectives of specific stakeholder groups, as well as identify gaps in the existing literature. The
225 information identified from the review was subject to ethical analysis through the use of an ethical
226 matrix.

227 The concept of the ethical matrix is to consider for modern technologies used in food
228 production, how the fundamental ethical principles of autonomy (self-determination), non-
229 malfeasance (no harm), beneficence (“do good”) and justice (fairness), are applied to, and perceived
230 by, various interest groups (e.g., producers, consumers, and the biotic environment; Mepham
231 2000). While acknowledging that this approach has limitations in analysing and weighing the ethical
232 issues associated with a technology, it is helpful in identifying the types of issues that may need to
233 be considered (Coles and Frewer 2013). A *generic ethical matrix* regarding the application of
234 genomic technologies to food production animals was developed. The interest groups identified are:
235 scientists and developers, farmers, food manufacturers and distributors, workers, consumers,
236 animals and the biotic environment. In addition, the study seeks to identify whether any distinction
237 exists in ethical concerns (including ethical concerns as perceived by the public) between the use of
238 GM technology or other genomic approaches which do not utilise GM *per se* but instead use genetic
239 technology to inform more efficient genetic selection. Two other relevant areas of ethical
240 consideration, which do not fit neatly into the four ethical principles described above, but which
241 nevertheless do raise ethical concerns amongst many stakeholders are those of “*Unnaturalness*”,
242 and “*Enhancement*” or “*Disenhancement*”.

243 *Unnaturalness*

244 The concept of *unnaturalness* has been an area of concern for many years in relation to GM
245 organisms in general but more strongly felt in relation to GM animals (see e.g. Bredahl, 1999;
246 Tenbült et al, 2005). This can frequently be expressed as feelings that range from vague unease to

247 disgust at the idea of creating animals that would not normally occur naturally, which may stem
248 from religious beliefs, cultural or traditional norms and identity, perceptions of consumer health and
249 environmental risks, animal welfare or simply the idea of changing the nature or affecting the dignity
250 or telos of the animal. There is, for example, a feeling amongst some consumers that because it is
251 “unnatural”, GM technology should not be utilised in developing or improving animal species,
252 particularly within the food chain (Frewer et al, 2013a). While for some individuals this will arise
253 from deeply held religious convictions that GM technology is somehow “interfering” with creation,
254 for others it may have more to do with concerns about risk such as fears that science does not have
255 adequate understanding of genetics and the possible unseen impacts of manipulating genes that
256 would not occur naturally in animals, with the objective of ensuring that we do not generate
257 irreversible damaging effects on the environment and its biota. However, the same feelings of
258 “unnaturalness” may not apply to the application of genomics to what might be considered natural.

259 *Enhancement and disenchantment*

260 While feelings of unnaturalness may be associated with certain forms of GM applied to
261 animals, it is also important to consider the ethical aspects of whether the use of such techniques for
262 the enhancement of animals in order to improve their health and well-being is ethically problematic
263 (Chan, 2009). The objective may be to improve productivity through reducing the incidence of
264 disease, simultaneously benefiting the animal itself in terms of reducing suffering and distress.
265 Consideration as to whether it is appropriate to adopt an instrumentalist approach to animals is
266 required. This approach affords them no rights but considers their well-being solely in relation to the
267 extent to which it benefits humans. Alternatively animals can be ascribed “moral status” whereby
268 humans have a responsibility to treat animals well for their own sake and thus also consider
269 enhancement in relation to whether it benefits the animal itself (Chan and Harris, 2011).

270 Disenchantment could involve changing the animal in order to make it more compliant with
271 particular production methods. In other words the concept of disenchantment has arisen to some
272 extent as a possible solution to issues of animal welfare during their incorporation into the human

273 food chain (Ferrari, 2012). Hence it has been suggested that if an animal’s welfare can be improved
274 by GM so that any suffering can be reduced by, for example, reducing the animal’s ability to feel pain
275 that is ethically acceptable (Thompson 2008). The animal does not suffer and is also compliant to
276 more aggressive production methods. One example frequently quoted is that of “the blind chicken”
277 (Thompson 2008). Chickens farmed intensively in battery conditions frequently attack each other,
278 plucking the feathers from neighbouring chickens and so causing distress and suffering. However,
279 chickens that are blind show little or no inclination to engage in this behaviour. It is therefore argued
280 that to disenchant all chickens to make them blind will not only reduce the suffering of the chickens
281 but also enhance the use of battery farming. However, from an ethical point of view, it is important
282 to consider enhancement not only from a position of utility, or improvement of animal welfare. It is
283 essential to also take into account the concepts of *telos* and dignity. Here, the dignity of the animal
284 and of humans who represent moral agents are included (Weckert 2012). If human beings adopt the
285 approach that improving animal welfare through disenchantment will reduce suffering and so
286 facilitate more profitable production, we are simply commodifying the animal and according it no
287 intrinsic value whatsoever, but rather treating it only as an object for maximising profit (Palmer
288 2011). Whilst animals may not be considered as moral agents, they certainly have particular states of
289 being to which they aspire and which accord to them a certain dignity, including species-specific
290 needs and possibilities (Kunzmann 2010). It has been argued that the extent to which we deny
291 animals dignity and the ability to adopt states of being in which they would naturally choose to exist,
292 reflects something of our own morality (Warkentin, 2009). The ethical matrix analysing ethical issues
293 against stakeholder interests and priorities is presented in table 2.

294
295 Table 2 about here
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298 DISCUSSION

299 The ethical perspectives of different stakeholders regarding genomics applied to animal
300 production systems will be discussed in turn.

301 *Scientists and Innovators*

302 From an ethical perspective, scientists and innovators developing advances in both GM and
303 genomics in animals in the food chain will see their role as not only pushing back the frontiers of
304 scientific understanding, but also finding ways of improving food security and production efficiency
305 through improving animal growth and resistance to disease and pests. Responsible researchers will
306 aim to improve the welfare of the animal by reducing disease-related suffering. An environment in
307 which scientists and innovators are free to investigate and pursue their scientific endeavours is
308 considered to be extremely important by these stakeholders. However, while it is often argued that
309 scientists should not be restricted in the way in which their research develops, it is clear that there
310 are still limits of societal acceptability beyond which they should not go. The reality is that scientists
311 not only have their work facilitated by the society within which they operate, but that society also
312 embodies a moral, legal and regulatory framework to which scientists and innovators should comply.
313 Scientific research operates within a framework of committees on, for example, ethics and animal
314 welfare, legislation on data and environmental protection as well as a wide range of other regulatory
315 bodies. Scientists are also often seeking to develop innovations which they hope that society will
316 adopt. Therefore not only is it in their interests in terms of the acceptability of the science to
317 develop applications which are ethically acceptable, but they also have a responsibility to carry out
318 their research in a way that minimises risks of harms to themselves, other stakeholders and the
319 environment. It is important for scientists to be able to recognise not only where potential risks or
320 hazards may lie but also consider the interests and perspectives of other current or future
321 stakeholders.

322 In comparing GM and genomic approaches for improving animal productivity, health and
323 welfare, the sustainability of the species gene pool is an important consideration. GM applications,
324 including large scale cloning of successful modifications, entail some risk that pre-existing genes, if

325 modified or excised from the genome, may eventually be lost from the entire gene pool. At the same
326 time, novel or modified genes may be introduced, resulting in a significant alteration to a gene pool
327 that has developed over millennia to withstand a wide range of environmental changes. With
328 genomic solutions, however, the focus is on more accurate identification of individual genes and
329 their expression, and better understanding of their specific functions either individually or in concert
330 with other genes. Therefore, while such innovations may alter the balance of the gene pool, they are
331 unlikely to eradicate completely the presence of any individual gene and will only make use of pre-
332 existing genes in developing strains that are more resistant to disease, more productive, more
333 nutritious etc. However the speed at which the genetic selection could advance does necessitate
334 some caution in order not to homogenize the domestic population of any livestock species.
335 Measures to ensure preservation of the gene pool are essential for sustainability, and to minimise
336 any risk of irreversible adverse effects. It is relatively easy to preserve the gene pool of plant species
337 (e.g. see, for example, the Svalbard Global Seed Vault², located in the permafrost in the mountains
338 of Svalbard in Norway). It is much more costly and technically challenging to store animal genetic
339 resources (see the National Center for Genetic Resources Preservation (NCGRP)³ in the USA).
340 Therefore it might be argued that where a genomics solution for animal productivity, health or
341 welfare is feasible, this would be a preferable to pursuing a GM solution even if only on the grounds
342 of sustainability.

343 *Primary Producers (Farmers)*

344 While farmers farm in order to make a living, for most there are also many other factors
345 which motivate them, not least of which are genuine concerns for the health and welfare of their
346 animals beyond the need to provide fit and healthy specimens for the food chain. Farmers have a

² <http://www.regjeringen.no/en/dep/lmd/campaign/svalbard-global-seed-vault.html?id=462220>,

accessed 14th May 2014

³ http://www.ars.usda.gov/main/site_main.htm?modecode=54-02-05-00, accessed 14th May 2014

347 strong interest in their ability to benefit from the introduction of a new technology through a
348 positive impact on their productivity and hence profitability *and* the effect of the technology on the
349 health and welfare of their livestock and the environment in which they live and work. It is important
350 for those who are developing biotechnology applications for animals in the food chain to understand
351 the factors which motivate farmers, and the relationship that they have with their livestock. This will
352 enable them to identify those risks and benefits which are important to farmers and which influence
353 their decision-making. These may include the quality of the product, their willingness to utilise less
354 expensive, and/or lower quality feed and their priorities for animal health and welfare.

355 A further issue likely to be of great importance to farmers is the extent to which they have
356 autonomy and flexibility in relation to selection of the animals they choose to breed. This will include
357 the impact of IPR and patenting of specific breed lines on the flexibility they have to breed
358 subsequent generations, or to modify the genome of their stock. Will they face restrictions on
359 breeding of “genomically bred” animals, or of crossing them with other varieties? How much
360 information will be made to farmers? Genetic information is extremely powerful and valuable
361 knowledge. Asymmetric information in any 'market' allows for the possibility of control and
362 exploitation. Breeding companies and breed societies have historically been heavily involved in the
363 development of phenotypic databases and this is likely to continue and indeed increase with
364 genomic databases. However the genomic databases will be more powerful and as all genes contain
365 information, every bit of research adds more knowledge about different links between genes,
366 disease, efficiency etc. Therefore the level of information provided to farmers about an animal's
367 genome is particularly important and affects the amount of autonomy they have in breeding
368 decisions. To a certain extent the provision of information directly to farmers will depend on who
369 manages the databases and how those databases are linked to commercial transactions related to
370 semen and animals to be used in breeding. If the decision rests purely with the owner of the
371 databases, who may also be the suppliers of specific products (semen or animals), there can be
372 asymmetric information and potential for market power. The ability to map the genome of

373 domesticated animals ensures enormous amounts of data are available, which could be
374 overwhelming if provided without filter to individual farmers. As understanding of the potential of
375 the use of genomics grows the maximum social benefit from the technology will be achieved if data
376 can be made available on demand for producers to optimize their own breeding decisions (Berry et
377 al, 2014).

378 *Manufacturers and Distributors*

379 What ethical issues are relevant to the manufacturers and distributors responsible for
380 processing, preparing, packaging and distributing animal food products to the consumer? Most
381 obviously manufacturers and distributors should be provided with sufficient information to enable
382 them to decide whether or not they wish to make use of suppliers using either GM or genomic
383 technologies, and would expect to benefit from their trade in terms of profitability and promotion of
384 brand identity. They will therefore be looking for an appropriate balance between quality and price
385 that enables them to make a sustainable profit. This will be greatly enhanced by reliability of product
386 quality and price. Acceptance of animal material produced from either GM or genomic technologies
387 is therefore only likely if it can be demonstrated that there is a significant improvement in reliable
388 quality over traditionally bred animals, particularly if the new technologies involve higher cost. A
389 lower than normal cost might encourage adoption, assuming quality is equivalent. Ethically
390 responsible members of the food industry will also wish to ensure that any animal products they
391 utilise are produced using the highest possible welfare standards and involve production methods
392 that minimise damage to the environment. This also impacts on their responsibility to the consumer
393 where justice (fairness) requires that they are as open and transparent with consumers as possible,
394 while at the same time preserving their own right to remain commercially competitive. Ensuring that
395 their suppliers engage in good animal welfare and environmental protection standards is an ethical
396 position for the food industry to adopt. It also makes commercial sense as utilising animal products
397 from sources with poor animal welfare or environmental standards can seriously or even terminally
398 damage brand image. Thus the industry will be acutely aware of the extent to which consumers are

399 likely to accept or reject a new technology. The industry also has not only an obligation to meet
400 regulatory requirements, but also an ethical responsibility in providing the consumer with adequate
401 and appropriate information in order for them to exercise their autonomy in order to make
402 informed choices about whether or not to purchase a particular product. This involves not only
403 providing an accurate description of the product itself, (and any scientifically proven benefits), but
404 also clear and understandable labelling to enable the consumer to identify what the product
405 contains, from where it was sourced, details that may be relevant to the consumer about how the
406 product was produced or sourced (e.g. free-range, caged, fair trade etc.) as well as any potential
407 risks that may be associated with the product (such as and allergens that it may contain). Such labels
408 often also benefit the manufacturer by acting as a means of advertising adherence to practices of
409 which the consumer approves. As it would be ethically unacceptable for the food industry itself not
410 to know whether its sources of animal material were utilising GM or genomic technologies, the same
411 ethical principle applies in their responsibility to the consumer. It is important in relation to new and
412 innovative technologies for consumers to be able to decide whether or not to purchase foods which
413 involve the use of GM or genomic technologies in the food chain.

414 One difference between the use of genomic information and GM lies in the ability of
415 processors and retailers to require genetic information on the animals they purchase (particularly
416 attractive as the cost of genotyping comes down). Animals bred based on genomic information for
417 particular traits such as feed efficiency or disease resistance, for example, could be verified with
418 genetic tests on the meat. This significantly increases the potential of traceability (currently back to
419 location of origin) to also provide verification of genetic attributes of particular meat products. It is
420 possible to imagine a particular retailer suggesting that their meat (beef, for example) is all produced
421 from cattle verified to have a feed efficiency gene and thus produced with xx% less feed and xx%
422 lower greenhouse gas emissions as a result. This could become a marketing edge for certain
423 products and provide incentives for farmers to genotype more of their animals or select semen or
424 breeding animals on the basis of specific genes.

425 *Workers in primary production and the food industry*

426 Those working in the food industry should expect the normal health and safety
427 requirements to apply to their employment. This should include any additional measures in the case
428 of GM to ensure that they are not exposed to any additional hazards such as retroviruses or
429 zoonoses. They in turn have an ethical responsibility to ensure that they maintain high standards of
430 animal welfare and environmental protection in their daily work and comply with all the relevant
431 codes and regulations. No differences between GM and genomic technologies applied to animal
432 production systems are identifiable in this regard. For farmers and employees in
433 processing/distribution/retailing of food or meat products the use of GM animal products or the use
434 of products from animals created using genomic information is likely not much different. However
435 the use of genomic information can provide additional verification of attributes of animals or meat
436 products. Genetic tests can verify the presence or absence of GM in the product. The use of genomic
437 information in breeding decisions cannot be verified as easily but the presence/absence of specific
438 genes can be ascertained by genetic testing on animals or meat products. The understanding of the
439 genome of domestic animals can provide additional assurances for farmers and employees that the
440 animals/products they are working with are safe to work with.

441 *Consumers*

442 Those involved in development, production and supply of food at all stages of the human
443 food chain have particular ethical responsibilities towards the consumer as the end-user of the food
444 product. It is not enough to simply provide food that meets legal and regulatory requirements on
445 food safety, it is also important that the information provided is fair both to themselves and to the
446 consumer and adequate to enable consumers to make an informed choice. Consumer choice is
447 made within a complex framework of their appreciation and understanding of risks, both technical
448 and perceived, and influenced by the interaction of a wide range of values which may be derived
449 from moral, societal, cultural, religious or personal preferences and perspectives including dietary
450 choice. Therefore labelling of foodstuffs is essential for more than just safety reasons. In order to

451 exercise autonomy of decision, consumers also need information on the geographical and biological
452 source of the food together with the process by which it is produced and quantities of constituents.
453 They will, in most cases, also require certain assurances about the food, such as welfare standards,
454 how an animal is slaughtered, “naturalness”, whether it is produced organically and possibly factors
455 relating to pay and working conditions of those involved in production.

456 In many countries, there is a requirement to label all GM products or indeed products
457 produced using GM technology at some stage in the process. Other regulatory regimes have
458 adopted the approach that it is not necessary to label GM products, based largely on the principle of
459 *substantial equivalence*, and as a result GM food materials may be freely mixed with their non-GM
460 equivalents. This approach however does deny choice to those consumers who do not wish to
461 consume GM produce and could be criticised by some as ranking scientific opinion and commercial
462 interest above consumer values and autonomy. Genomic technologies currently have no regulatory
463 requirements for labelling or other identification or acknowledgement of use of this technology in
464 the production of food, whether plant or animal. In most cases this is understandable as the animal
465 product would be actually equivalent to produce from an animal bred by natural processes without
466 the use of sophisticated genomic technology. However, it can be argued that consumers should be
467 informed if the process involved any form of disenchantment or other animal welfare issue or
468 indeed results in the use of any practices or processes that might be damaging to the environment
469 such as increased use of pesticides, hormones, non-veterinary use of antibiotics, or other
470 pharmaceutical products, or to the genetic diversity of domesticated animals. Traditional livestock
471 breeding using quantitative genetics has never been an issue communicated to the public. On that
472 basis the ‘equivalence’ of genomic selective breeding might not need to be communicated. The
473 question of whether this will continue to be satisfactory to a public increasingly concerned about
474 production technology remains open.

475 Most consumers are unlikely to choose a food product resulting from novel technology
476 unless they perceive that it provides some additional benefit to them compared to an equivalent

477 “natural” product. They are even less likely to choose it if they perceive that there is any additional
478 risk involved and are likely to be concerned if they perceive that any benefits accrue to others
479 particularly commercial interests, while they bear any risk. Hence those seeking to introduce a new
480 technology must enter into dialogue about consumer concerns and priorities. This may apply to
481 novel genomic technologies, but research is needed to determine whether this is indeed a consumer
482 priority in the area of animal production systems.

483 *Issues for the environment*

484 Indeed the environment can be, and is, considered by many to be a system or “entity”
485 consisting of all the interactions between all forms of life and the non-living materials that surround
486 them. It may refer to a localised system or “ecosystem” , or be considered as encompassing all life
487 on earth. The environment is a stable system which can be disrupted by, and will, respond to the
488 introduction of new factors whether living or not. All life on earth interacts with, and depends upon,
489 a stable environment such that changes to that environment which can affect its balance. Thus the
490 ethical principles that apply to other stakeholders can also be analysed in relation to the
491 environment, and similar regulatory controls implemented. On one hand, it is arguable that non-
492 naturally occurring genomic technology may militate against the interests of the environment.
493 However, in terms of societal responses to the implementation of different genomic technologies, it
494 may be that societal stakeholders will argue that the environment is better equipped to “adapt” to
495 genomic technologies which have the potential occur naturally, as opposed to those which can only
496 occur through human intervention.

497 The following two cases identify some of the ethical implications identified in relation to the
498 different biotechnology approaches in relation to, first, animal health and welfare and, second, feed
499 efficiency

500 *GM versus genomic selection of pigs to improve health and welfare through improved disease*
501 *resistance*⁴.

502

503 The ethical aspects of *GM versus* genomic selection in pigs for improving health and welfare
504 through improved disease resistance need to take into account the motivation of scientists, breeders
505 and primary producers for seeking to improve porcine health and welfare. A question arises as to
506 whether the objective is to improve productivity by reducing disease incidence, suffering and stress
507 in the animals, or to enhance the quality of life of the animal and farmers or both. The perspective
508 on the moral status of the animals concerned will affect how the risks, benefits and ethical concerns
509 associated with each technology are balanced.

510 Other GM approaches which involve manipulation or alteration of genes may enable the
511 development of new lines which are more productive, able to digest lower quality foods without
512 adverse effects, resistant to common pests and diseases, or have specific genetic disorders or
513 predispositions removed entirely from the genome. However GM technology still carries
514 considerable risks in that the process of insertion of genes is not perfect and the outcome often
515 uncertain (as demonstrated by the case of the Beltsville pigs in the US in 1985), which can result in
516 further adverse welfare issues for the animal as well as incurring additional costs (Christiansen &
517 Sandoe, 2000; Pascalev, 2006). The impact of alteration of the gene pool through removal or
518 addition of specific genes also has to be considered as a sustainability issue. The commercial viability
519 of GM animals in the food chain is also questionable as there is considerable evidence that even
520 some consumers that accept GM technology in plants still have concerns of morality or

⁴ An example research project is the Application of genomics to improve swine health and welfare project (<http://www.swineimprovement.com/>). The international project aimed at identifying genes related to disease susceptibility for two major global diseases in pigs has numerous objectives such as the potential for reducing antibiotic use in pigs, enhanced quality of pig life through disease resistance and reduced emotional and economic costs for producers. The possibilities for identifying the specific combinations of genes that identify disease susceptibility are limited, due to complexity and issues related to heritability. In this project an international multidisciplinary consortium of researchers is attempting to combine information and analytical tools to identify specific areas of the genetic code to focus on for these diseases. As the research advances it may become possible to select animals with higher levels of disease resistance in breeding reducing the incidence of the diseases globally.

521 unnaturalness about use of GM technologies, particularly in the food chain. Even if the technology is
522 applied primarily to improve porcine health and welfare, it is unlikely to be acceptable to consumers
523 if they see no benefit to themselves from the technology.

524 However, genomic technologies, informed by state of the art gene sequencing and genomic
525 analysis of gene function and interaction, can use natural breeding processes and selection to rapidly
526 develop better strains of pig with greater resistance to disease, reduce suffering and improve
527 welfare (allowing artificial insemination to be considered as natural in this context). This avoids
528 many of the actual or perceived disadvantages and uncertainties associated with GM technologies,
529 including issues of morality, unnaturalness and sustainability. However, some current “natural”
530 breeding programmes have resulted in negative outcomes in terms of animal welfare (e.g. breeding
531 for productive efficiency in milk yield has resulted in reduced fertility in dairy cows (Oltenu and
532 Broom, 2010) and breeding programmes in poultry have resulted in musculoskeletal problems in
533 poultry (Hocking, 2014). Therefore as use of advanced genomics is expected to rapidly speed up the
534 process, it may be that there should be some mechanism to ensure positive animal welfare
535 outcomes alongside development of other characteristics. As Hocking (1994) points out there is a lag
536 between the development of breeding animals with optimal combinations of production, welfare
537 and fitness traits and the adoption of such birds in commercial flocks, as for other livestock
538 industries. The question of the moral status of the animal, and hence the motivation for use of
539 genomic technology would still need to be considered. Hocking suggests the understanding of the
540 genome of domesticated animals and the use of multiple indicators for selection possible through
541 genomics may make the development of animals with production, welfare and fitness attributes
542 easier than in the past when selection was based on single traits. However, it is worth noting that in
543 domestic animals such as cats and dogs, breeding has for generations focussed on producing animals
544 with characteristics which humans find pleasing, even when this results in breeds which have
545 increased susceptibility to serious health issues. A greater awareness of the moral status of the
546 animal for its own sake might therefore come to have implications beyond agriculture.

547 *Production efficiency and improved food security: GM versus genomic selection of cattle for feed*
548 *efficiency*⁵.

549 As in the previous example, consideration has first to be given to the moral status of the
550 animals (cattle in this case). Here the objective is overtly about increasing production efficiency and
551 the wider aim of improving food security. Hence a more utilitarian approach might be taken as
552 ethical justification for altering the genome of the cattle in this case, as the outcome, even if it
553 results in little health and welfare benefit for the cattle themselves, could be considered to not only
554 provide greater profitability for the food industry through animals increasing in muscle mass and less
555 fat and/or utilising lower quality feed more efficiently, better quality food for the consumer and
556 greater food security for human society. It could therefore be argued that the overall net benefit is a
557 greater good, even if there are less positive consequences for the cattle themselves in terms of
558 animal health and welfare. So although GM technologies may involve higher costs and also carry
559 greater risks both to the animals and in terms of gene pool sustainability, they might be considered
560 as being appropriate in this case if the overall benefits are sufficient. However, as the overriding
561 objective is to increase the quantity and possibly quality of meat entering the food chain, attempting
562 to do this through the application of GM technologies would be completely negated unless
563 consumer perceptions of unnaturalness and the idea of interfering with nature are allayed. A crucial
564 factor in this would be for consumers to be able to identify clear and substantial societal and
565 preferably personal, benefits in consuming food from GM animals and to be enabled to choose
566 whether or not to consume GM food.

⁵ An example research project is “ Whole genome selection through genome imputation of beef cattle”.
(<http://www.genomecanada.ca/medias/pdf/en/whole-genome-selection.pdf>). The research involves the
development of low cost tests which will allow the inferences of an entire genome from a relatively small
number of genetic markers in cattle, providing breeding information at an early age. The research aims to
improve production efficiency in cattle through improved feed efficiency.

567 It would still appear that the ethical case is stronger for the application of genomics to
568 improve production efficiency and food security, particularly if it is found that public concerns about
569 unnaturalness do not apply to this technology as they do to GM. The risk issues to the animals would
570 also appear to be less, and issues of gene pool sustainability are avoided. However, as for the
571 previous case, some safeguards need to be in place to prevent adverse animal welfare effect and
572 promote positive outcomes. There would then appear to be a better balance of risks and benefit
573 between producers, consumers and the animals themselves. So a utilitarian ethical analysis might
574 conclude that the net benefit of improving production efficiency and food security is greater using
575 genomic technology than it would be using GM, assuming the same benefits can be delivered.

576 CONCLUSIONS

577 It is evident that increasing concerns over food security and animal welfare require solutions
578 that improve production efficiency and also address issues of animal health and welfare within the
579 human food chain. Gene technologies have developed to the point where they have the possibility
580 to provide solutions. Important considerations that have to be taken into account are those of
581 effective assessment of risks (to human health, animal health and welfare, the environment and
582 economic viability), public acceptability and perceptions including moral values, as well as an
583 awareness of the ethical basis of our treatment and usage of animals in the food chain. Research
584 has indicated that while there is little evidence that food derived from GM animals would provide
585 any additional risks to human health, there are still significant unknowns as well as potential risks to
586 the health and well-being of the animals involved. In addition, there remains considerable consumer
587 unease about the application of GM technology to animals used in the human food chain. There are,
588 however, very few studies carried out on stakeholder (including consumer) attitudes regarding the
589 application of genomics to animal production in the human food chain and it may be that this
590 technology is perceived as no more than an extension of traditional breeding techniques. While this
591 is an area which needs more research, it would appear from this study that genomics, because it
592 avoids many of the disadvantages and consumer perceptions associated with GM, is likely to prove a

593 more publicly acceptable route than is GM for the development of healthier and more productive
594 animals. It is also important that all stakeholders in the use of animals in the food chain have a
595 better understanding not only of how they address the ethical issues that apply to their own area of
596 activity but are also aware of those affecting other stakeholders. They also need to have an
597 approach to the moral status of the animals involved that finds credibility and acceptability with civil
598 society.

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